Message Text

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O 141735Z JUL 77 FM USMISSION GENEVA TO SECSTATE WASHDC IMMEDIATE 9199

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CORRECTED COPY-TEXT (PARA 3.)

EB/ITP FOR BARRACLOUGH STR FOR WOLFF

EO 11652: N/A TAGS: ETRD, GATT

SUBJECT: THROWN SILK: GATT COUNCIL MEETING JULY 26

REF: STATE 163450

1. WE ASSUME THAT WASHINGTON IS AWARE OF THE RISKS U.S. MAY
BE TAKING IN ASKING GATT COUNCIL FOR DECISION IN THROWN SILK
CASE RATHER THAN FOLLOWING NORMAL GATT DISPUTE SETTLEMENT PROCEDURE OF REFERRING MATTER TO PANEL OR WORKING PARTY.
BY FOLLOWING COURSE OUTLINED REFTEL, U.S. WOULD BE SETTING
A PRECENDENT THAT COULD BE USED AGAINST US IN FUTURE GATT DISPUTES WITH EC AND LDC'S, WHERE THESE PARTIES COULD MUSTER A
SIGNIFICANT MAJORITY TO SUPPORT THEIR CONTENTIONS IN GATT
COUNCIL. ALTHOUGH COUNCIL RELIES ON CONSENSUS PROCEDURE AND
HAS, TO OUR KNOWLEDGE, NEVER PUT A DISPUTE TO A VOTE, CHAIRMAN
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HAS SOME LATITUDE IN DETERMINING THAT A CONSESUS EXISTS EVEN WHEN THERE ARE DISSENTING OPINIONS. (RECENT EXAMPLE WAS COUNCIL APPROVAL OF WP REPORT ON FINNISH-HUNGARIAN FREE TRADE OVER OBJECTIONS OF JUNGARY) UPON BEING INFORMED OF U.S. INTENTIONS, GATT DEPUTY D-G PATTERSON WARNED THAT U.S. COULD BE SETTING A PRECEDENT IN THIS CASE THAT COULD BE TURNED AGAINST U.S. TO GENERAL DETRIMENT OF GATT

DISPUTE SETTLEMENT PROCEDURES. IN QUICK CHECK BY SECRETARIAT, ONLY PRECEDENT TO PROPOSED U.S. ACTION WAS COMPLAINT BROUGHT BY U.S. AGAINST CUBA UNDER ART. XXIII IN 1948 (SEE HUDEC, P67) WHEN COUNCIL REFUSED TO TAKE SUMMARY ACTION AND REFERRED THE COMPLAINT TO A WORKING PARTY. PATTERSON RECOMMENDS THAT U.S. PUSH FOR EXPEDITED PANEL, CITING ZENITH ACCELERATED PROCEDURES IF NECESSARY, RATHER THAN RISK SETTING PRECENDENT THAT COULD BACKFIRE ON US.

2.PRESENTATION OF U.S. CASE TO COUNCIL WOULD BE AIDED IF U.S. COULD CIRULATE WRITTEN NOTIFICATION OF COMPLAINT BEFORE COUNCIL MEETING. WE WOULD ALSO FIND USEFUL SUMMARY OF U.S.- JAPANESE BILATERAL DISCUSSIONS AS WELL AS SUMMARY OR TRANSCRIPT OF 301 HEARINGS.

3. COMMENT: MISSION UNDERSTANDS THAT THROWN SILK CASE, ALTHOUGH OF RELATIVELY MINOR TRADE VALUE IS OF URGENT IMPORTANCE TO INDUSTRY INVOLVED AND OF SYMBOLIC IMPORTANCE FOR CREDIBILITY OF ADMINISTRATION'S 301 PROCEDURES. WHILE WE DOUBT THAT WE CAN MUSTER ENOUGH SUPPORT IN SHORT TIME REMAINING BEFORE GATT COUNCIL TO ACHIEVE A CONSENSUS AND WOULD HAVE TO SETTLE FOR A WP OR PANEL IN ANY CASE, PATTERSON MAKES A VALID POINT THAT U.S. WOULD BE FOLLOWING A COURSE THAT COULD NOT ONLY UNDERMINE ACCEPTED GATT PRACTICE BUT COULD BOOMERANG TO OUR OWN LIMITED OFFICIAL USE

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DETRIMENT. WE RECOMMEND THAT WASHINGTON CONSIDER INSTEAD ADVOCATING RAPID CONSIDERATION OF DISPUTE BY A PANEL OR WP.VANDEN HEUVEL

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: SILK, VOTING, DISPUTE SETTLEMENT, POLICIES, MEETINGS

Control Number: n/a

Copy: SINGLE Sent Date: 14-Jul-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event: Disposition Event:
Disposition Reason:
Disposition Remarks:
Document Number: 1977GENEVA05806
Document Source: CORE

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: N/A Errors: N/A

Expiration:

Film Number: D770275-0162, D770251-0226

Format: TEL From: GENEVA

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770759/aaaabykf.tel

Line Count: 97 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3827d76b-c288-dd11-92da-001cc4696bcc

Office: ACTION EB

Original Classification: LIMITED OFFICIAL USE Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 2
Previous Channel Indicators: n/a

Previous Classification: LIMITED OFFICIAL USE Previous Handling Restrictions: n/a

Reference: 77 STĂTE 163450

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 10-Mar-2005 12:00:00 am

Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1864899 Secure: OPEN Status: NATIVE

Subject: THROWN SILK: GATT COUNCIL MEETING JULY 26

TAGS: ETRD, US, GATT

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/3827d76b-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009